



ADRD (PR.3)

ABSTRACT

Schemes - Special Scheme for Provision of basic amenities to Adi Dravidar Habitations from the year 2018-2019 at a cost of Rs.100 Crore per year – Implementation – orders – Issued.

Rural Development and Panchayat Raj (PR.3) Department



28053

Dated 04.06.2019

விகாரி, வைகாசி 21,
திருவள்ளூர் ஆண்டு - 2050

Read :

From the Director of Rural Development and Panchayat Raj
letter, No.11501/2019, PR.1 3.2, dated 8.3.2019.

ORDER:

The Hon'ble Deputy Chief Minister has made the following announcement while presenting the Budget for the year 2018-2019 in the Legislative Assembly on 15.3.2018:-

“Considering the importance of providing basic amenities to Adi-Dravidar habitations, Rs.100 crore will be set apart every year from devolution grants to rural local bodies to execute such works from 2018-2019”

2. In the reference read above, the Director of Rural Development and Panchayat Raj has stated that as per the census of 2011, the rural population of Tamil Nadu is 3.76 crore of which Scheduled Castes (known as Adi Dravidar in Tamil Nadu) are 0.99 crore. There are 79,394 rural habitations in the State, out of which 1,868 have more than 50% SC population and another 20,827 have 30% to 50% SC inhabitants.

3. The Tamil Nadu Government has given utmost priority for provision of basic amenities in all the rural habitations through various specially designed programmes such as Tamil Nadu Habitation Improvement Scheme (THAI) wherein the unit of development was 'habitation' so as to have equitable growth of all habitations. The devolution grants sanctioned to the Rural Local Bodies are also utilized for provision and maintenance of basic amenities and the holistic development of the area. Today Tamil Nadu is one of the very few states in the country which has established very good basic infrastructure in rural areas, particularly in connectivity, drinking water supply, street lights, solid waste management, sanitation etc. However there are still few habitations in the State which have not achieved saturation in the basic amenities and civic services, which also includes few SC habitations. Hence a Special Scheme for Provision of basic amenities to SC Habitations will be implemented with the objective of ensuring integrated and holistic development of SC habitations.

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4. The Director of Rural Development and Panchayat Raj has requested necessary orders for implementation of the Special Scheme for Provision of basic amenities to Adi –Dravidar Habitations from 2018-19 through Rural Development and Panchayat Raj Department and to utilize an amount of Rs.100 crore required for implementing the scheme during 2018-19 from the Pooled Fund for Deficit RLBs for the year 2019-20 vested with Director of Rural Development and Panchayat Raj and the District Collectors on 50:50 basis. The Director of Rural Development and Panchayat Raj has sent the draft guidelines for implementation of the scheme for approval of the Government.

5. The Government, after careful examination of the proposal of Director of Rural Development and Panchayat Raj, accord permission for implementation of the Special Scheme for Provision of basic amenities to Adi –Dravidar Habitations from 2018-19 through Rural Development and Panchayat Raj Department and to utilize an amount of Rs. 100 crore required for implementing the scheme during 2018-19 from the Pooled Fund for Deficit RLBs for the year 2019-20, vested with Director of Rural Development and Panchayat Raj and District Collectors on 50:50 basis.

6. The Government also approve the guidelines for implementation of the Special Scheme for Provision of basic amenities to Adi–Dravidar habitations as annexed with this order.

7. This order is issued with the concurrence of the Finance Department vide its U.O No.24949/19, dated 3.6.2019.

(BY ORDER OF THE GOVERNOR)

**HANS RAJ VERMA
ADDITIONAL CHIEF SECRETARY
TO GOVERNMENT**

To

The Director of Rural Development and
Panchayat Raj, Chennai-15.

The Pay and Accounts Officer, Chennai-35.

The Accountant General, Chennai-18/35.

Copy to:

The Adi-Dravidar Tribal Welfare Department, Chennai-9

The Finance (RD)/SFC Department, Chennai-9.

The Hon'ble Chief Minister's Office, Chennai-9.

The Hon'ble Deputy Chief Minister office, Chennai.9

The Senior Personal Assistant to Hon'ble Minister
(MA & RD, Imp.Spl.Programme) Chennai-9.

The Senior Principal Private Secretary to the
Additional Chief Secretary to Government,

Rural Development and Panchayat Raj Department, Chennai-9.

Stock file / Spare copy.

//FORWARDED // BY ORDER//

M. Sudha
SECTION OFFICER

ANNEXURE

(G.O (Ms) No.67, Rural Development and Panchayat Raj (PR.III) Department, dated 04.06.2019)

Guidelines for implementation of Special Scheme for Provision of basic amenities to Adi-Dravidar habitation from the year 2018-19.

1. Funding

The Government, in accordance with the recommendation of the Fifth State Finance Commission vide G.O (Ms) No 84, Finance (Finance Commission –IV) Department, Dated: 31.03.2017 has ordered the establishment of Pooled Fund for Deficit RLBs by apportioning 10% of the aggregate devolution intended for Rural Local Bodies. This fund is distributed among the deficit Panchayat Unions and Village Panchayats and also utilized to provide grants to those Village Panchayats and Panchayat Unions who have special problems which cannot be addressed under any of the existing transfer mechanisms or schemes. Out of this fund, 40% is disbursed only amongst those Panchayat Unions and Village Panchayats which have been in deficit for at least 3 of the last 5 years. 20 % is retained by the DRD & PR and another 20 % distributed amongst District Collectors based on the horizontal District Panchayat wise share to provide grants to those Village Panchayats and Panchayat Unions who have special problems, which cannot be addressed under any of the existing transfer mechanisms or schemes. During 2018-19 an amount of Rs. 590.19 crore was allocated under this component from which Rs.118.04 crore was earmarked for distribution among the Collectors and an amount of Rs.118.04 crore was allocated for Director of Rural Development and Panchayat Raj. During 2019-20 also an equal amount is expected to be sanctioned under these components.

An amount of Rs. 100 crore required for implementing the Special Scheme for Provision of basic amenities to Adi-Dravidar habitations, during 2018-19 may be met from the Pooled Fund for Deficit RLBs for the year 2019-20 vested with DRD&PR and the District collectors on 50:50 basis. The fund for implementation of this scheme in 2019-20 has been provided in the State Government budget under Adi Dravidar and Tribal Welfare department.

2. Allocation of fund:

The number of habitations with more SC population varies from district to district. Likewise the SC population and the extent of each habitation are also not uniform. Moreover there are few exclusive SC habitations. Funds for the districts will be allocated in proportion to the SC population of the respective district. The funds shall be utilized to undertake works only in areas inhabited by SC people in rural areas. The works should be executed only in SC areas, directly benefitting the SC community.

3. Selection of Works

The Block Development Officer (BP) should use the THAI survey report as the basic data and identify the requirement of all the SC inhabited areas in the block. He should prioritize and prepare the list of SC habitations to be covered under this

scheme in a particular year based on SC population. He should identify all the requirements of the identified SC habitations so as to ensure integrated and holistic development of the selected SC habitations. Once a habitation is identified all their requirements should be sanctioned under this scheme and through convergence of other schemes. The proposals should be scrutinized by Project Director, DRDA and submitted to the District Committee for approval.

4. District Level Committee:

A Committee at the District level under the District Collector with the following members will finalize habitations and the works under this scheme. The District level Committee will consist of:

1.	District Collector	:	Chairperson
2.	Project Director, District Rural Development Agency	:	Convener
3.	Executive Engineer (RD)	:	Member
4.	Assistant Director (Panchayats)	:	Member
5.	District Adi Dravidar Welfare Officer	:	Member
6.	Non Official Members of the District Adi Dravidar Welfare Committee	:	Special Invitees

5. Category of Works Eligible to be sanctioned under this Scheme

5.1. Drinking Water supply works

1. Water Supply works may be taken up only in areas where provision of 55 LPCD of water supply is not achieved so far
2. Alternative / Augmenting of sources, extension of pipelines, deepening of open wells wherever necessary and feasible may be taken up.
3. Construction of OHT should be taken up only after thorough study and wherever the present OHTs are not adequate to supply water in a particular area.

5.2. Street Lights

1. LED street lights can be installed only in built up area in extension areas and newly developed areas.

5.3. Community Toilets:

1. Community Sanitary complexes / Row toilets may be taken up in the AD habitations based on need and the availability of common lands.
2. Water facility in the community toilets should be ensured.

5.4. Laying of B T Roads and Internal Roads Connecting AD Habitations

The following works may be taken up under laying of roads:-

1. Up gradation of the Non –BT roads to BT standards.
2. Strengthening of existing damaged BT roads.
3. Maintenance of existing damaged BT roads which require renewal.

Priority may be given for the following category

1. Provide direct link from major roads like NH, SH and MDR to AD Habitations.
2. Link Roads inter connecting AD habitations within a Village.
3. Approach roads to various amenities like market centre, educational institutions and Health centres etc.,

5.5. Street Improvement with side Drains.

1. Improvement works on the internal streets/ lanes of the AD Habitation.
2. The works permitted under this category are paver block/ Cement Concrete road. With regard to the execution of paver block / cement concrete road, the instructions issued vide G.O Ms No.153 RD&PR (CGS-I) Department dated 30.11.2015 should be adhered.
3. Construction of CC pavements shall be taken up in the streets and lanes in residential areas and the CC pavement have to be designed as per IRC SP-62,2014 and Guidelines for design and construction of CC pavements for low volume roads.
4. While providing Paver block/ CC roads, the culverts/ cross drainage works should also be taken up, wherever required.

5.6. Adi Dravidar Burial Grounds:

Every burial ground/ cremation ground taken up under this scheme should be provided with:

1. **Approach Road:** Maximum three metre width cement concrete pavement of the required length upto the entrance gate, in the case of burial ground or upto the cremation platform shall be laid under this scheme based on necessity.
2. **Compound wall:** A brick compound wall without a gate covering the entire perimeter may be taken up under this scheme. If the perimeter is very large, atleast the side having the main entrance should be compulsorily taken up.

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3. **Cremation shed:** It should be constructed by adopting the following indicative size and dimensions wherever required.
 - i. It should be 12 feet long x 6 feet wide and the platform should be raised to a height of 2 feet.
 - ii. It should only have a RCC roof supported by four pillars and have chimney facilities on the roof
4. **Water facility:** A hand pump shall be provided in the burial ground/cremation ground. Provision of water supply through extension of pipeline and installation of a tap at the burial ground may be avoided.
5. **Lights:** LED street Lights may be provided based on necessity. If the location of burial ground is distantly located in an isolated area then solar lights may be installed in burial / cremation grounds.
6. If any of the above listed facilities are already available in the burial ground then that particular component(s) need not be taken up.

5.7. Pathway to Burial ground:

1. Wherever the approach road or pathway is not available, land should be acquired by utilising the AD welfare fund available with District Collectors. After acquiring the land, the road should be laid upto BT standard utilising the fund.
2. Wherever the pathway to burial ground is already available, then the improvement of the existing road may be taken up, based on the need.
 - a) Earthen / Gravel / WBM road may be upgraded to BT standard.
 - b) If the existing BT road is in damaged condition, renewal work may be done to maintain the standards.

5.8. Play Grounds

Play Grounds and Play Fields used by majority SC youth can be improved by providing Sports infrastructure and Play material.
(A maximum of 5% of the district allocation can be used for this purpose)

5.9. Repair and Renovation of Infrastructure

The already existing infrastructure such as OHTs, Community Halls, Community Toilets, libraries, SHG buildings located in SC habitations can be taken up for repair and renovation. (A maximum of 10% of the district allocation can be used for this purpose)

5.10. Prioritization of works:

Priority should be accorded for Water supply works, street lights, Laying of B T Roads and Internal Roads connecting AD Habitations and Street improvements with side drains. Minimum 75 % of the amount allocated to the Districts should be sanctioned under these four components. The District Collectors shall ensure that all the above given components are covered 100% in

the SC habitation. If a SC habitation is taken up in a particular year all the above components as in Para 5 shall be made available to that particular SC habitation. No work should be sanctioned in piece meal.

5.11. Negative List / Prohibited works:

1. Installation of High mast light / sodium vapours Lamp.
2. Gravel road
3. Construction of office and residential buildings belonging to Central and State Governments including Public Sector Undertakings, Co-operatives and Societies.
4. Creation / repair of Assets for Individual/ family benefits
5. Any work in Government aided and Self Financing Schools and Colleges.
6. All works involving Commercial establishment / units.
7. Grants and loans, contribution to any Central and State / UT relief funds.
8. Acquisition of land or compensation for land acquired.
9. Works within the place of religious worship and on the land belonging to or owned by religious faith/groups.
10. Reimbursement of any type of completed or partly completed works or items.
11. All revenue and recurring expenditure.
12. Purchase of all movable items and equipments ie. Tables, Chair, benches etc except play materials.
13. Construction of Monuments, memorials, statues, idols, arches / Welcome arches /gates etc.,
14. Works that are not permitted under the State schemes of MLACDS, SSS and THAI are also banned under this component.

6. Administrative Sanction:

Based on the approval of the District Committee, the District Collector shall accord administrative sanction for the works. The District Collectors should obtain detailed estimates and a certificate from the Block Development Officer concerned that sufficient extent of land is available before according administrative sanction. In order to give flexibility to the Collectors in the selection of works, no minimum value is fixed for each work. However the Collectors should ensure that while sanctioning works they take up substantial works as far as possible and piece-meal works should be strictly avoided.

7. Execution of works:

The implementation of works shall be entrusted to the Block Development Officer (BP) only. No work shall be entrusted to Line Departments. The works under this Fund will be executed through tender as per Transparency in Tender Act, 1998 and Rules 2000 and the procedures prescribed in GO.Ms.No.203, Rural Development and Panchayat Raj Department dt.20.12.2007.

8. Documentation

The Implementing agency should do proper documentation of all the processes involved such as Survey, prioritization, sanction and the stages of execution of works. Photo documents should be available for before, during and after the completion of work.

9. Monitoring:

The District Collectors and the Project Director, District Rural Development Agency shall review the progress of the works executed under this Scheme and will be responsible for monitoring the works sanctioned under this Scheme and expenditure at District level.

- 10.** The Secretary to Government, Rural Development and Panchayat Raj Department is empowered to modify the guidelines issued for this scheme whenever necessary in consultation with Director of Rural Development and Panchayat Raj.

**HANS RAJ VERMA
ADDITIONAL CHIEF SECRETARY
TO GOVERNMENT**

//True Copy//

M. S. S. S.
Section Officer